

**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

SUIT FILED ON BEHALF OF: **SWITCH COMMUNICATIONS GROUP, et al.,** )  
Plaintiffs, )  
vs. )  
**DAVID MICHAEL BALLARD,** )  
Defendant. )

Case No. 2:11-cv-00285-KJD-GWF

**PROTECTIVE ORDER**  
**GOVERNING CONFIDENTIALITY**  
**OF DOCUMENTS**

The parties submitted a Proposed Stipulated Protective Order (#17) which the Court reviewed and entered. This order modifies the parties' stipulated protective order with respect to any documents filed or submitted with any dispositive motions filed in this case, and with respect to any documents the parties seek to maintain as confidential for purposes of identification in the joint pretrial order.

The Court has approved the parties' blanket protective order to facilitate the parties' discovery exchanges. However, the parties have not made an individualized showing that a protective order is necessary to protect their secret or other confidential information or established that disclosure would cause an identifiable, significant harm. The Ninth Circuit has recently examined the presumption of public access to judicial files and records and held that parties seeking to maintain the secrecy of documents attached to dispositive motions must show compelling reasons sufficient to overcome the presumption of public access. *See, Kamakana v. City and County of Honolulu*, 447 F.3d 1172, 1180 (9th Cir. 2006). Accordingly, the Court has approved the parties' stipulation but will require that any party seeking to seal attachments to a motion for summary judgment or other dispositive motion or documents identified in the joint pretrial order shall be required to seek further leave of Court.

1           **A.     Protective Orders**

2           Fed. R. Civ. P. 26(c) permits the court in which an action is pending to “make any order which  
 3 justice requires to protect the party or person from annoyance, embarrassment, oppression or undue  
 4 burden or expense” upon motion by a party or a person from whom discovery is sought. The burden of  
 5 persuasion under Fed. R. Civ. P. 26(c) is on the party seeking the protective order. *Cipollone v. Liggett*  
 6 *Group, Inc.*, 785 F.2d 1108, 1121 (3d Cir. 1986). To meet that burden of persuasion, the party seeking  
 7 the protective order must show good cause by demonstrating a particular need for the protection sought.  
 8 *Beckman Indus., Inc., v. Int'l. Ins. Co.*, 966 F.2d 470, 476 (9th Cir. 1992). Rule 26(c) requires more  
 9 than “broad allegations of harm, unsubstantiated by specific examples or articulated reasoning.” *Id.*,  
 10 *citing Cipollone v. Liggett*. “A party asserting good cause bears the burden, for each particular  
 11 document it seeks to protect, of showing that prejudice or harm will result if no protective order is  
 12 granted.” *Foltz v. State Farm*, 331 F.3d 1122, 1130 (9th Cir. 2003), *citing San Jose Mercury News,*  
 13 *Inc., v. District Court*, 187 F.3d 1096, 1102 (9th Cir. 1999).

14           In *Seattle Times Co. v. Rhinehart*, the Supreme Court interpreted the language of Fed. R. Civ. P.  
 15 26(c) conferring “broad discretion on the trial court to decide when a protective order is appropriate and  
 16 what degree of protection is required.” 467 U.S. 20, 36 (1984). The Supreme Court acknowledged that  
 17 the “trial court is in the best position to weigh fairly the competing needs and interests of the parties  
 18 affected by discovery. The unique character of the discovery process requires that the trial court have  
 19 substantial latitude to fashion protective orders.” *Id.* Although the trial court has broad discretion in  
 20 fashioning protective orders, the Supreme Court has also recognized “a general right to inspect and  
 21 copy public records and documents, including judicial records and documents.” *Nixon v. Warner*  
 22 *Communications*, 435 U.S. 589, 597 (1978). However, the common law right to inspect and copy  
 23 judicial records is not absolute. *Id.* Thus, the Supreme Court concluded, “[e]very court has supervisory  
 24 power of its own records and files, and access has been denied where the court files might have become  
 25 a vehicle for improper purposes.” *Id.*

26           **B.     The Presumption of Public Access**

27           Unless court records are of the type “traditionally kept secret” the Ninth Circuit recognizes a  
 28 “strong presumption in favor of access.” *Foltz v. State Farm Mutual Auto Insurance Company*, 331

1 F.3d 1122, 1135 (citing *Hagestad v. Tragesser*, 49 F.3d 1430, 1434 (9th Cir. 1995)). Grand jury  
 2 transcripts and warrant materials involved in pre-indictment investigations are two categories of  
 3 documents and records which have “traditionally been kept secret for important policy reasons.” *Times*  
 4 *Mirror Co. v. United States*, 873 F.2d 1210, 1219 (9th Cir. 1989). Although the federal common law  
 5 right of access exists, it “does not mandate disclosure in all cases.” *San Jose Mercury News, Inc.*, 187  
 6 F.3d at 1102. The strong presumption in favor of public access recognized by the Ninth Circuit “can be  
 7 overcome by sufficiently important countervailing interests.” *Id.*

8 **1. Pretrial Discovery**

9 In the Ninth Circuit, “[i]t is well-established that the fruits of pretrial discovery are, in the  
 10 absence of a court order to the contrary, presumptively public.” *San Jose Mercury News v. United*  
 11 *States District Court*, 187 F.3d 1096, 1103 (9th Cir. 1999). Thus, the Ninth Circuit concluded,  
 12 “[g]enerally, the public can gain access to litigation documents and information produced during  
 13 discovery unless the party opposing disclosure shows ‘good cause’ why a protective order is necessary.”  
 14 *Phillips v. General Motors*, 307 F.3d 1206, 1210 (9th Cir. 2002). “For good cause to exist, the party  
 15 seeking protection bears the burden of showing specific prejudice or harm will result if no protective  
 16 order is granted.” *Id.* at 1210-11. Or, as the Ninth Circuit articulated the standard in *Foltz*, “[t]he  
 17 burden is on the party requesting a protective order to demonstrate that (1) the material in question is a  
 18 trade secret or other confidential information within the scope of Rule 26(c) and (2) disclosure would  
 19 cause an identifiable, significant harm.” *Foltz* at 1131, quoting *Deford v. Schmid Prods. Co.*, 120  
 20 F.R.D. 648, 653 (D. Md. 1987). “If a court finds particularized harm will result from disclosure of  
 21 information to the public, then it balances the public and private interests to decide whether a protective  
 22 order is necessary.” *Id.* at 1211 (citing *Glenmede Trust Co. v. Thompson*, 56 F.3d 476, 483 (3d Cir.  
 23 1995)).

24 **2. Sealed Discovery Documents**

25 In *Phillips*, the Ninth Circuit carved out an exception to the presumption of public access,  
 26 holding that the presumption does not apply to materials filed with the court under seal subject to a  
 27 valid protective order. 307 F.3d at 1213. The *Phillips* decision relied on the *Seattle Times* decision in  
 28 concluding that protective orders restricting disclosure of discovery materials which are not admitted in

1 evidence do not violate the public right of access to traditionally public sources of information. *Id.* at  
2 1213 (quoting, *Seattle Times*, 467 U.S. at 33. The Ninth Circuit reasoned that the presumption of  
3 public access was rebutted because a district court had already determined that good cause existed to  
4 protect the information from public disclosure by balancing the need for discovery against the need for  
5 confidentiality in issuing the protective order. *Id.* Therefore, “when a party attaches a sealed discovery  
6 document to a non-dispositive motion, the usual presumption of the public’s right of access is  
7 rebutted.”

8                   **3.        Materials Attached to Dispositive Motions**

9                   The Ninth Circuit recently and comprehensively examined the presumption of public access to  
10 judicial files and records in *Kamakana v. City and County of Honolulu*, 447 F.3d 1172 (9th Cir. 2006).  
11 There, the court recognized that different interests are at stake in preserving the secrecy of materials  
12 produced during discovery and materials attached to dispositive motions. Citing *Phillips* and *Foltz*, the  
13 *Kamakana* decision reiterated that a protective order issued under the Rule 26(c) may be issued once a  
14 particularized showing of good cause exists for preserving the secrecy of discovery materials. “Rule  
15 26(c) gives the district court much flexibility in balancing and protecting the interests of private  
16 parties.” 447 F.3d at 1180. The *Kamakana* court, therefore, held that a “good cause” showing is  
17 sufficient to seal documents produced in discovery. *Id.*

18                   However, the *Kamakana* decision also held that a showing of “compelling reasons” is needed to  
19 support the secrecy of documents attached to dispositive motions. A showing of “good cause” does not,  
20 without more, satisfy the “compelling reasons” test required to maintain the secrecy of documents  
21 attached to dispositive motions. *Id.* The court found that:

22                   Different interests are at stake with the right of access than with  
23 Rule 26(c); with the former, the private interests of the litigants are not  
24 the only weights on the scale. Unlike private materials unearthed during  
25 discovery, judicial records are public documents almost by definition, and  
26 the public is entitled to access by default. (Citation omitted). This fact  
27 sharply tips the balance in favor of production when a document formally  
28 sealed for good cause under Rule 26(c) becomes part of the judicial  
record. Thus, a “good cause” showing alone will not suffice to fulfill the  
“compelling reasons” standard that a party must meet to rebut the  
presumption of access to dispositive pleadings and attachments.

... .

1 *Id.* *Kamakana* recognized that “compelling reasons” sufficient to outweigh the public’s interests in  
2 disclosure and justify sealing records exist when court records may be used to gratify private spite,  
3 permit public scandal, circulate libelous statements, or release trade secrets. *Id.* at 1179 (internal  
4 quotations omitted). However, “[t]he mere fact that the production of records may lead to a litigant’s  
5 embarrassment, incrimination, or exposure to further litigation will not, without more, compel the court  
6 to seal its records.” *Id.*, citing, *Foltz*, 331 F.3d at 1136. To justify sealing documents attached to  
7 dispositive motions, a party is required to present articulable facts identifying the interests favoring  
8 continuing secrecy *and* show that these specific interests overcome the presumption of public access by  
9 outweighing the public’s interests in understanding the judicial process. *Id.* at 1181 (internal citations  
10 and quotations omitted).

11 For all of the foregoing reasons,

12 **IT IS ORDERED:**

13 1. No documents which are filed with the court as attachments to a summary judgment or  
14 other dispositive motion, or documents which are identified in the joint pretrial order, may be filed  
15 under seal unless the proponent seeking protected status of the document(s) establishes “compelling  
16 reasons” to rebut the presumption of public access.

17 2. Any party seeking to seal attachments to a motion for summary judgment or other  
18 dispositive motion filed with the court, or documents which are identified in the joint pretrial order,  
19 shall submit a separate memorandum of points and authorities which presents articulable facts  
20 identifying the interests favoring continuing the secrecy of the attachments, and shows that these  
21 specific interests outweigh the public’s interests in disclosure sufficient to overcome the presumption of  
22 public access to dispositive pleadings and attachments.

23 3. Any application to seal documents attached to a motion for summary judgment or other  
24 dispositive motion, or documents identified in the joint pretrial order, shall be served on opposing  
25 counsel together with the documents proposed to be filed under seal. Opposing counsel shall have  
26 **fifteen (15) days** from service of any application to seal documents attached to a motion for summary  
27 judgment or other dispositive motion, or documents identified in the joint pretrial order, in which to file  
28 a response.

**IT IS FURTHER ORDERED** that in regard to discovery and other non-dispositive motions, only those portions of the motion, response or reply pleadings which contain specific reference to the contents of confidential documents or information, and the exhibits which contain such confidential information, shall be filed under seal. The remainder of the pleading and other exhibits, which do not contain confidential information, shall be filed as publicly accessible documents unless otherwise specifically ordered by the court.

DATED this 15th day of April, 2011.

*George Foley Jr.*  
GEORGE FOLEY, JR.  
United States Magistrate Judge